Analysis of Non-Government Organizations Position in Filling **Pre-Trial for the Purpose of Determining the Suspect**

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Abstract

After Decision of the Constitutional Court Number 98 / PUU-X / 2012, NGO include third parties with an interest in submitting pretrial proceedings by terminating investigations or terminating proceedings, but related to Post- Decision of Constitutional Court Number 21 / PUU-XII / 2014, it can be seen that there is an extension of pre-trial proceedings, one of which is the suspect's determination. It actually raises concerns about pre-trial object posed by NGO, whether or not it requires the determination of a suspect, it given that it is not written if it looks at grammatically. Based on background above, this research analyzes about first, can non-governmental organizations submit pre-trial applications for the purpose of determining a suspect? Secondly, what is the concern of juries' respect to the position of Non-Governmental Organization that submitted a pre-trial application for the purpose of determining the suspect? This research is a normative legal research with an approach to laws, a philosophical approach and a case approach. Based on this research, it has been identified that First, NGO should first submit pre-trial applications for the purpose of assessing a suspect. Whereas, since Article 77(a), which is incidentally the subject-matter of pre-trial proceedings for NGO, has been extended, it should be interpreted that NGO also send pre-trial applications for the purpose of determining the suspect. Secondly, in some justices' reflections based on Constitutional Court's Decision Number: 98 / PUU-X / 2012 on May 21, 2013 jo. The justice considered, in Constitutional Court Decision Number 21/PUU-XII/2014, that the complainant as an NGO has a legal role in bringing a preliminary ruling against the object of suspect's determination.

Keywords

non-government organizations; pre-trial; determining of suspect



I. Introduction

In provision considering Law No.8 of 1981 concerning Law of Criminal procedure which incidentally constitutes the key points of thinking that are the context and justification for the establishment of a statutory regulation (S., 2007), it is mentioned that:

The Republic of Indonesia is a constitutional state based on Pancasila and the Constitution of 1945, which upholds human rights and guarantees equal status in law and government for all citizens and is obliged, without exception, to uphold the law and government (thickening of the author);...

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It can be seen from these provisions that one of the foundations for the birth of Law 8/1981 is the guarantee of human rights, and it is one of the features of the rule of law (Sayuti, 2011). In addition, the spirit of protecting human rights in Law 8/1981 is also compatible with the opinion of Said Abdullah, which states (Abdullah, 2010):

At the end of 1981, the implementation of our National Criminal Procedure Code was a great relief and offered fresh hope for realization of the New Order's objectives in the field of legal justice. In addition, in its justification, as well as in the final opinion of the factions in the DPR, this Criminal Procedure Code (hereinafter referred to as KUHAP) emphasizes the importance of the KUHAP regulating the protection to human dignity

The regulation of the pretrial application mechanism is one of the concrete aspects of protection of human rights in Law 8/1981 (Sitorus, 2015). This is in line with opinion of I Gede Yuliartha, who stated that it relates to pre-trial objectives, whereas (Yuliartha, 2009): "In the pre-trial process, the objectives to be established and protected, are the upholding of the law and the upholding of the law 'The pre-trial opinion related to the concretization of the existence of protection of human rights in Law 8/1981 is, in fact, reasonable, in recognition of the way that pre-trial was established to conduct a horizontal monitoring of the acts of coercion performed on the suspect during the investigation or prosecution. -It is true that the conduct does not contradict the laws and regulations (Azis, 2014).

It is regulated, on the interpretation of Article 77 of Law 8/1981, that pre-trial objects are:

- a. Whether or not this is legal to arrest, arrest, suspend investigation or punish;
- b. Compensation and or rehabilitation for a criminal at level of investigation or prosecution whose criminal case is terminated.

The existence of pre-trial object was eventually increased by Decision No 21/PUU-XII/2014 of Constitutional Court, which mentioned that (Setiawan et al., 2020): "Article 77(a) is contrary to international Law of 1945 and does not have binding legal force as long as it is not interpreted, including determination of suspects, searches and confiscations." With this expansion, it can be seen that in pretrial Indonesia there are 3 (three) new objects created. There are 9 (nine) pretrial objects in Indonesia, are:

- 1. Whether or not the arrest is legal,
- 2. Whether or not the detention is constitutional
- 3. Constitutional or termination of investigation
- 4. Whether or not the termination of a prosecution is legal
- 5. If a suspect's determination is legal or not
- 6. If the application is or is not valid
- 7. Whether or not the confiscation is lawful
- 8. Compensation for a person whose criminal case at the level of investigation or prosecution is terminated
- 9. Rehabilitation at the level of investigation or prosecution for a criminal whose criminal case is terminated



Figure 1. The pre-trial Object Source: Management Results by Author

In meanwhile, the submission of a pre-trial application regarding legality of an action before pre-trial by law enforcement officials cannot, of necessity, be filed carelessly. There under context of filing pre-trial, there's many conditions. One of these is related to human entities that are entitled to file a pre-trial application or are usually referred to as legal entities. That legal standing is concept used to determine whether the applicant is sufficiently concerned and legally protected, so the applicant is authorized to file a pre-trial action (Ramdan, 2014)

In terms of legal standing in filing of a pretrial, it is actually regulated by Act 8/1981. The parties have even been established by Law 8/1981, and what pre-trial conditions may be provided, such that the subjects in pre-trial between one party and another are not automatically the same. In addition, as regards parties and their reasons for filing a pre-trial as provided for in Law 8/1981, (Yuristia, 2016)

1. Suspect, Legal Advisor or Family Counsel.

Article 79 of the Code of Criminal Procedure provides that victims, their families and their lawyers have the right to apply to the Chairman of District Court a review of the lawfulness of an arrest or detention. What can be submitted to pre-trial is, according to this article, just a matter of arrest and detention, although other actions, such as searches and confiscation, have still not been recorded directly.

2. Third Party Public Prosecutor or Concerned.

One of the powers of pre-trial, as explained previously, is to review whether or not the termination of the investigation or prosecution by law enforcement officers, particularly investigators and public prosecutors, is legal. If the investigator ceases investigation in a criminal case without a reason justified by law, then public prosecutor and the relevant parties are required to report to pre-trial conference.

3. The suspect, his heir, and the lawyer

In accordance with the provisions of Article 95(2) of the Code of Criminal Procedure: 'Claims for damages for arrest or incarceration by suspect or his heirs and other actions without justification or due to errors relating to person or law referred to in paragraph (1) in respect of which the case is not brought before District Court shall be determined at pre-trial hearing on the basis that person or law referred to in paragraph (1) is wrong.

4. Suspects or parties concerned seek compensation.

Mentioned in Article 81 of Code of Criminal Procedure, which is to say, demands for compensation and/or rehabilitation as a result of illegal arrest or detention or as a result of legal termination of an investigation or prosecution submitted to Leader of District Court by defendant or third party concerned, specifying the reasons for the investigation or prosecution.

On the background of these provisions, it can be seen that a concerned third party is one of parties which has legal standing in request of a pre-trial relating to review of whether or not the termination of investigation or prosecution is legal. Initially, this caused confusion about who third parties concerned were. A non-governmental organization (NGO) is one of the third parties discussing whether or not it is part of an interested third party.

After the Constitutional Court Decision Number 98 / PUU-X / 2012, the controversy over the position of NGO as an interested third party then ended. In Decision No 98 / PUU-X / 2012 of a Constitutional Court, it is mentioned that: 'The term 'interested third party' is contrary to the Constitution of 1945 and has no binding legal force unless it has been interpreted. "Including victim witnesses or reporters, non-governmental organizations or community organizations" Indeed, the existence of Decision No 98/PUU-X/2012 of Constitutional Court has confirmed that NGO are an interested third party so that they can submit a pre-trial related to the investigation of whether or not the termination of investigation or prosecution is legal or not (Kafara, 2020)

In addition, Decision Number 98/PUU-X/2012 of Constitutional Court bring an end to the controversy over the position of non-governmental organizations as third parties with an interest in applying pre-trials by terminating investigations or terminating prosecutions, but after Decision Number 21/PUU-XII/2014 of Constitutional Court, It can

be seen that there is an expansion of pretrial objects, one of which is the suspect's determination. This actually expresses concern about pre-trial object presented by NGO, whether or not it concerns the determination of a suspect, given that it is not written if you look at it grammatically.

In form of polemic relating to NGO can apply pre-trial applications for the purpose of determining a suspect can be seen in Decision Number 11/Pid.Pra/2018/PN Smg. and Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel. In 2 (two) decision, it can be seen that there is a polemic regarding the legal standing of NGO in submitting pretrial applications related to the determination of the suspect. In Decision Number 11/Pid.Pra/2018/PN Smg justice decided, that NGO has legal standing, because of the extension of legal standing based on the Constitutional Court Decision Number 98/PUU-X/2012. Then, in Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel, the justice governed that NGO did not have legal standing. There 2 (two) decisions that seem to be paradoxical, it shows that related to pretrial requests by NGO for the purpose of determining suspect, in fact, there is still the potential for multiple interpretations. Based on it, the problem formulations in this research are:

- 1. Can non-government organizations submit pre-trial applications for the purpose object of determining a suspect?
- 2. What is the concern of juries' respect to the position of the Non-Governmental Organization that submitted a pre-trial application for the purpose of determining the suspect?

II. Research Methods

This research is a study of the law. Legal research is a method for the determination of legal laws, legal concepts and legal doctrines to solve the legal issues at hand (Marzuki, 2017). The aim of this legal research is to identify legal laws, legal principles and legal doctrines to deal with legal issues related to the role of non-governmental organizations in application of pre-trial applications for purpose of determining the suspect.

A type of normative legal research is being used in the type of research. The research carried out to gather and analyze secondary data is normative legal research (Marzuki, 2017)Usually, only secondary data sources are used in normative legal research, like books, diaries, laws and regulations, court judgments, legal theories and the opinions of leading legal scholars.

The legislation approach, conceptual approach, and case approach are the approaches used in this legal research. The regulatory method is carried out by reviewing all laws and other regulations that are in question relating to legal issues, so that the ratio legist is found, ontological basis and philosophical basis of regulations (Agustine, 2018). The statutory regulations analyzed in this legal research are laws and regulations relating to the role of NGO in submitting pre-trial applications in order to determine the suspect. Conceptual approach is an approach that moves from views and doctrines that develop in science of law to analyze existence of legal problems (Barus, 2017). The legal concepts used in this legal research are legal concepts to address legal questions related to position of non-governmental organizations in submitting pre-trial applications for the purpose of determining the suspect. Case approach is an approach that uses judges' decisions as a source of legal material. These ddecisions are judges' decisions that have permanent legal force. The matter discussed in the court decision which has legal force is in the ratio decidendi, are the legal reasons used by the judge in determining the decision (judgment) (Budiyanto, C., Prananto, Tan, F, 2019). The judges' decisions being analyzed in this research are those related to the position of in providing pre-trial applications for purpose of determining the suspect.

III. Results and Discussion

3.1 NGO as Pretrial Petitioners to Determine the Alleged Criminal

Legal rules, particularly legal emptiness (*leemten in het recht*), conflicts between laws (*legal antinomies*), and undefined laws (*vague recht*) or undefined laws, are often conditions in the identification of legal rules.(Taqiuddin, 2017). An explanation of these 3 (three) concerns is provided follows. (Abbas, 2017):

- 1. Legal vacuum is a condition in which something is not regulated by a national principle;
- 2. A court case is a situation in which a regulation has been established but is contrary or not in accordance with other regulations;
- 3. Legal obscurity is a situation in which the regulation already exists but has no clear meaning or more than one meaning is established by the norm that renders the norm blurry or uncertain.;

It can be said that there is legal ambiguity in the context of legal issues relating to position of NGO in submitting pre-trial applications with a purpose to determining the suspect. This is because there are already regulations regarding pre-trial requests by NGO in the status a quo, but it is not clear whether or not the authority of NGO is the determination of suspects who are actually an extension of the specific topic of pre-trial requests.

In addition, these are established scientifically that the research of legal science does not allow legal obscurity (R, 2020). This is closely related to the legal certainty principle embraced in Indonesia on basis of Article 28D (1) UUD NRI 1945, in addition, with regard to pre-trial for NGO which incidentally play a big part in the implementation of legal protection for the society. M. Yahya state that, NGO or social organizations ought to have been given space as parties to propose pre-trials, and as an organization that intends to oversee law enforcement, if the aim of pre-trial is to correct or control out is termination errors or arbitrariness, then there is appropriate justification to argue that it is reasonable to consider the desire to involve the wider community represented by NGO or social organizations in the pre-trial filing process. (Harahap, 2002). On basis of the importance of NGO in pre-trial filing, regulations that regulate pre-trial objects for NGO must be established in the future legal development. This is done so that pre-trial measures for NGO would have a clear position in Indonesia's law and regulation.

In addition, the urgency of setting up NGO in pre-trial filing for the purpose of determining the suspect can be seen in the Constitutional Court Decision Number 98/PUU-X/2012 and Constitutional Court Decision Number 21/PUU-XII/2014.

a. Constitutional Court Decision Number 98/PUU-X/2012

In judges's consideration [3.14] Constitutional Court Number 98/PUU-X/2012, mentioned that:

Contravening the interpretation of the phrase "interested third parties"" of Article 80 UU 8/1981, A judgement has been issued by Court in case Number 76/PUU-X/2012 on January 8, 2013, which in consideration, as follows:

• Paragraph [3.15] state that, "...Whereas the Code of Criminal Procedure does not provide a clear interpretation of who, according to the Court, can be classified as an interested third party, what is meant by an interested third party is not only a witness who is a victim of a crime or a reporter, but it must also be interpreted broadly. Thus, the interpretation of third parties in a quo article is not only limited to victim witnesses or reporters, but must also cover the wider community, which in this case can be represented by associations of people with interests and the same

objective is to struggle for public interests, such as non-governmental organizations or other community organizations, because the Criminal Procedure Code is essentially a legal instrument for the application of criminal law. Criminal law is a law for both the defense of public interests."; (author's thickening)

• Paragraph [3.16] state that, "...in regulation of law enforcement, community development, whether individual citizens or associations of people who have the same interests and objectives to fight for the public interest (public interest advocacy), is needed. In some of judgments, the Court, as guardian of Constitution, has defined the legal position in application of a request for judicial review, which is not confined to individual Indonesian citizens but also **organizations of individuals** who share similar values and objectives (public interest advocacy) to fight for the public interest, including various organizations and non-governmental organizations (NGO) or NGO concerned with public interest regulations..."; (author's thickening)

b. Constitutional Court Decision Number 21/PUU-XII/2014

In judges's consideration [3.16] Constitutional Court Decision Number 21/PUU-XII/2014 letter k, mentioned that:

...Since the determination of a suspect is part of an investigation procedure that constitutes a violation of international law, the determination of a suspect by the investigator should be an object that can be obtained by pre-trial organizational legal efforts for protection. It is solely to protect an individual from inappropriate actions by an investigator which are likely to occur when someone is deemed a suspect, as there is a flaw in the process, so there is no other institution that can examine and decide it other than pre-trial. Defending the interests of a suspect does not, however, It mean that the suspect is innocent and does not leave the allegation of a criminal act, so that further investigations can be carried out in accordance with the relevant and ideal legal principles. The inclusion of legality of a suspect's identification as an object of pre-trial order means that the consideration of a person in criminal trials takes into account the suspect as a human being who, before the law, has equal equality, dignity and position. (author's thickening).

If it constructs a synthesis from legal considerations of Constitutional Court Decision Number 98/PUU-X/2012 and Constitutional Court Decision Number 21/PUU-XII/2014, It can be seen that NGO that are generally seen as representations advocating for the public interest find it logical if they are concerned in determining the suspect, because the suspect's determination can conflict with the public interest.

According to Philippe Nonet and Philip Selznick, legal development related to pretrial petitions for NGO for the purpose of determining the suspect is actually a form of good legal development is sensitive legal development. According to Philippe Nonet and Philip Selznick, responsive legal development, is (Selznick, 2018):

"Legal products with responsive features indicate that the production process is participatory, which indicates that it absorbs social groups and individuals' participation in society, absorb desires related to social changes, and bsorbing the aspirations of people on a large scale in order to crystallize the different competing wills of society. The space of government to produce interpretation n (interpretation) are too determined by own vision and political power is also confined by responsive legal products. However, a legal product that expresses a

sense of justice and follows social expectations. Meanwhile, the opposite happens in a law product with a conservative character, (author's thickening)."

It can be stated that the arrangement of pre-trial petitions with the aim of determining suspects by NGO is a concretization of responsive legal development in the context of community development, which clearly remembers human rights as very important and sees NGO as representatives of the community.

In addition, the legal development solution, in form of regulations responsible for the regulation of pre-trial applications for the purpose of determining suspects by NGO is a futuristic solution or *ius constituendum*. However, this solution still does not address legal issues concerning to the *a quo* status relating to legal obscurity with regard to the role of NGO in submitting pre-trial applications for the purpose of determining the suspect. *Quod non*, There is a legal formation relating to the regulation of pre-trial applications for the purpose of determining the suspect by NGO, but this does not solve a quo status legal problems, even though there is a potential for pre-trial filing for the purpose of determining the suspect by NGO. Do not let it be too late for the community to obtain justice, which should be the community's right, on the condition that the rule of law has not been established. It would contradict the conventional legal adage is *justitiae non est neganda*, *non differenda* (Justice is not to be denied or delayed.) (Wicaksono, 2020).

The method of legal interpretation must be used in order to respond to legal problems related to the vagueness of legal norms. Legal interpretation in context of undefined legal standards is the activity of knowing and understanding something (Zamroni, 2020). There are two basic differences in legal interpretation method are interpretation and construction (Mawar, 2016). If regulations exist, the method of legal interpretation is enforced, but it is not obvious that they can be extended to specific events, whereas legal construction is carried out in the event that regulations do not exist.. (Sutiyoso, 2006). *In casu a quo*, o regard to the position of non-governmental organizations in the presentation of pre-trial applications for the purpose of determining the suspect which, incidentally, represents a legal obscurity, it is more appropriate to determine the legal interpretation in the form of a legal interpretation.

A systematic interpretation is the legal interpretation which can be used to answer NGO position in submitting pre-trial applications for the purpose of determining the suspect. Extensive interpretation is a method of interpretation by grammatical interpretation, allows an interpretation beyond the ordinary limit (Muwahid, 2017). To clarify a statutory provision beyond the limits of grammatical interpretation, comprehensive interpretation is used to explain (Sutiyoso, 2006). In casu a quo, in Article 77 letter a UU 8/1981, regulated that: "In accordance with the provisions established in this legislation, district courts are authorized to examine and decide in regard to: a. Whether it is legal or not to arrest, charge, end the investigation or court;" In Article 80 UU 8/1981 jo. Constitutional Court Decision Number 98/PUU-X/2012, it is stipulated that the investigator or public prosecutor or an interested third party through submit a request to examine whether or not the termination of the investigation or prosecution is legal if one of the third parties concerned is an NGO. Article 77 letter is expanded based on Constitutional Court Decision Number 21/PUU-XII/2014 Whether arrest, detention, termination of investigation or prosecution, suspect recognition, search, and confiscation were legal or not. It can also be interpreted that Article 77(a), which is incidentally the topic of pre-trial proceedings for NGO, is generalized, it must be interpreted that NGO can also submit pre-trial applications for the purpose of determining a suspect.

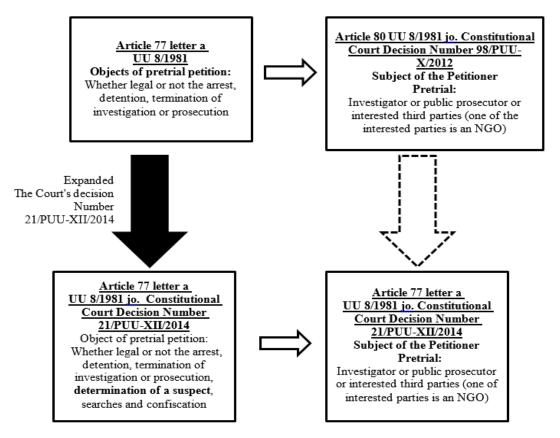


Figure 2. Extensive Interpretation Position of NGO in Filing Pretrial Applications for the Purpose of Determining the Suspect
Source: Author Management Results

On the basis of this comprehensive interpretation, it is hoped that the judge considering an incidental pre-trial application for the purpose of determining the suspect by NGO would state that the NGO has legal standing.

3.2 Considerations of Judges Concerning the Position of Non-Governmental Organizations Filing Pretrial Applications for the Determination of a Suspect

In this article, there 2 (two) decisions have been analyzed, is Decision Number 11/Pid.Pra/2018/PN Smg. and Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel. Two considerations have choosen by reasons:

- 1. 2 (Two) decisions are decisions concerning pre-trial petitions submitted by non-governmental organizations for the purpose of determining a suspect.
- 2. 2 (Two) decision is a decision adopted in the context of the decision of the Constitutional Court Number. 98/PUU-X/2012 and Constitutional Court Decision Number 21/PUU-XII/2014
- 3. 2 (Two) Decisions Have Permanent Legal Impact (inkracht van gewijsde);
- 4. An overview of 2 (two) decisions is given below.

a. Decision Number 11/Pid.Pra/2018/PN Smg

This decision stems from the presence of the 'PEJUANG ANTI-KRIMINALISASI' Group of Non-Governmental Organizations, which has submitted a pre-trial application for the determination of a suspect against Arif Wijaya, S.T. Together with Albert Riyadi Suwono, S.H., M.Kn. (Citizens 'Share). The determination of the suspect stems from

existence of Police Report Number: LP/B/2/I/2017/Jateng/Reskrimsus on January 3, 2017 and then there's an Order Number of Investigation: SP.Sidik/21/I/ 2017/Reskimsus on January 10, 2017 and the determination of respective suspect is created, an. Arif Wijaya, S.T. on August 8, 2017 and an. Albert Riyadi Suwono, S.H., M.Kn. on September 25, 2017 on suspicion of falsification and/or laundering money of letters (Pasal 263 KUHP and/or Article 3 Jo. Article 5 UU No. 8 of 2010). As for the object of a criminal act in the report is "ASSET REPORT BOOK Number: DPS.006/ LHP.GEAR/2016 on February 1, 2016 issued by KJPP "GUNTUR, EKI, ANDRI & PARTNERS" Denpasar Branch." Regarding the Determination of the suspect with object, it has actually been reported to Surabaya Polrestasbes, debfab Police Report Number: LP/457/B/XII/2016/JATIM/POLRESTABES SURABAYA / SEK SKM on December 28, 2016, and there is an Investigation Order Number: SP.Sidik/457/XII/2016/Reskrim on December 28, 2016, but the development in the title of a case on May 30, 2017, Investigator from Sukomanunggal Polrestabes Surabaya Police decided to issue an SP3 / Letter of Termination of Investigation Number: SPPP/02/VI/2017/Reskrim on June 8, 2017.

The existence of this double investigation led to NGO "PEJUANG ANTI-KRIMINALISASI", which in fact operates in field of community activists who oversees performance and government policies in the territory of Republic of Indonesia in order to protect the abuse / abuse from submitting a pretrial with the aim of double investigations like what happened to the suspect ARIF WIJAYA, ST. and ALBERT RIYADI SUWONO, SH., M.Kn. (Part of Society), In order to avoid a poor precedent for the broader community to support legal education / learning in the center of society today, it does not happen to other communities. The legal basis used by NGO PEJUANG ANTI-KRIMINALISASI ' argues that, on the basis of Constitutional Court Decision Number 98/PUU-X/2012.

The Respondent then submitted the exception to a *persona standi in judicio* (not an individual who has rights and interests), where the Respondent argued that the Constitutional Court Decision Number 98/PUU-X/2012 Decision of the Constitutional Court of Republic of Indonesia Number: 98/PUU-X/2012 on May 21, 2013 it applies to non-governmental organizations concerned with the prevention of corruption, while NGO PEJUANG ANTI-KRIMINALISASI'. The respondent also submitted an exception obscuur libel on the ground that the subject-matter of a *quo* pretrial petition did not follow the rules set down in the provisions of Articles 77 to 83 of Code of Criminal Procedure and the Decisions of the Constitutional Court.

In legal considerations, related to exception of *persona standi in judicio*, the justice in Decision Number 11/Pid.Pra/2018/PN.Smg In essence, it states, that the reason for the Respondent's exception is that the pretrial petition is flawed formally, due to disqualification in person, the Petitioner is not a *persona standi in judicio* (not a person who has rights and interests), on the basis as described in points a through e, **according to the judge, it is not correct, because in Decision of the Constitutional Court in Republic of Indonesia Number: 98/PUU-X/2012 on May 21, 2013 It is true that those who make requests for judicial review are NGOs that only have concerns about the prevention of corruption, but what is being tested is formal law regarding Criminal Procedure Law, not material law regarding Corruption Crime, therefore based on the Constitutional Court decision Number: 98/PUU-X/2012 on May 21, 2013 The Petitioner as a non-governmental organization is the party entitled to submit a pretrial application, so that the justice in his decision rejects the Respondent's exception related to the exception** *persona standi in judicio***.**

Furthermore, in legal considerations regarding the exception of *obscuur libel*, the justice was of opinion that the petition from NGO regarding the determination of the

suspect was not obscure. Judge in Decision Number 11/Pid.Pra/2018/PN.Smg mentioned that: "The Determination of a Suspect is an object of the pretrial as the Constitutional Court Decision Number 21/PUU-XII/2014." Based on these considerations, if interpreted a contra rio, it can be interpreted that *a quo* pretrial petition is in accordance with rules stipulated in the provisions of articles 77 to article 83 in Criminal Procedure Code and Constitutional Court Decisions Number 21/PUU-XII/2014.

Based on these considerations, it can be seen that the justice in Decision Number 11/Pid.Pra/2018/PN.Smg Interpreting that NGO can file a pretrial with the object of determining the suspect.

b. Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel

This decision originated from the existence of a "TIM PEMBELA KEADILAN" which submitted a pretrial application against Denny Indrayana for alleged corruption in the implementation / implementation of Payment Gateway at the Ministry of Law and Human Rights. RI T.A 2014 based on Police Report No..: LP/226/II/2015/Bareskrim, on February 24, 2015. The Petitioner argued that based on information there was an SP3 against Denny Indrayana. In petition, the petitioner requested that the criminal case on behalf of the suspect Denny Indrayana be submitted to the Court immediately. The legal basis for legal standing proposed by the petitioner was the Constitutional Court Decision based on the Constitutional Court Decision Number 98/PUU-X/2012.

The Respondent then submitted an exception related to legal standing. The Respondent argued that based on the Constitutional Court Decision Number 98/PUU-X/2012 on March 21, 2013 It was emphasized that Non-Governmental Organizations (NGO) or Mass Organizations (Ormas) were indeed given the right to sue as an interested third party, but in NGO decision it was an association that had the same interests and goals in order to fight for the public interest (*public interests advocacy*) which incidentally must meet the requirements, among others: has a legal entity, in its Articles of Association it is emphasized that the organization's interests are established and the organization has carried out real activities in the eradication of the crime.

In legal consideration, related to this legal standing exception, the justice stated:

Considering, whereas concerning interested third parties who may propose Pre-Trial as dictum Decision of the Constitutional Court No. 76/PUU-X/2012 on January 2, 2013, jo Constitutional Court Decision Number 98 / PUU-X / 2012 on May 21, 2013 namely in the form of associations of people who have the same interests and goals to fight for the public interest (public interests advocacy): is non-governmental organizations or social organizations "; from evidence P.1 to P.27 The court has not obtained evidence that can prove that the Petitioners are non-governmental organizations or social organizations "; in Articles of Association of their Organization and their activities have the same interests, interests and goals to fight for the public interest (public interests advocacy) even though the Petitioners gave the name of their group / Joined the TIM PEMBELA KEADILAN (author's thickening).

From the legal considerations, the justice in his decision then granted the defendant's exception, so that the pretrial petition was not accepted.

In Decision 11/Pid.Pra/2018/PN Smg. In Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel, If analyzed, both decisions acknowledge pretrial requests by NGOs with object of determining a suspect. Indeed, on the Decision 153/Pid.Prap/2018/PN.Jkt.Sel rejects the existence of an NGO request from the TIM PEMBELA KEADILAN, but it needs to be noted that the rejection is not depend of TIM

PEMBELA KEADILAN is an NGO, but it is unable to present evidence which prove that the Petitioners are NGO with interests, interests and goals, the same to fight to the public interest (public interests advocacy). On this basis, it can be interpreted contra rio, that if the TIM PEMBELA KEADILAN presents evidence which can prove that the Petitioners are NGO with the same interests, interests and goals to fight for public interests (public interests advocacy), the pretrial petition can be granted.

IV. Conclusion

NGO can submit pretrial applications with the object of determining a suspect. This is based on extensive interpretations. Whereas, since Article 77 letter a which incidentally is the object of pretrial for NGO has been expanded, it should be interpreted that NGO can also submit pretrial applications with the object of determining a suspect. On the basis of this extensive interpretation, it is hoped that the justice who incidentally will be confronted with a pre-trial application with the object of determining the suspect by NGO states that NGO has legal standing.

In Decision Number 11/Pid.Pra/2018/PN.Smg, based on the decision of Constitutional Court Number: 98/PUU-X/2012 tanggal 21 Mei 2013 jo. Constitutional Court Decision Number 21/PUU-XII/2014,the justice considered that the Petitioner as an NGO has legal standing in submitting a pretrial against the object of determining the suspect. On Decision Number 153/Pid.Prap/2018/PN.Jkt.Sel, The justice decided the exception regarding the legal standing of the Respondent, because according to the judge, the Petitioners were unable to present evidence could prove that the Petitioners were NGO with the same interests, interests and goals to fight for public interests (public interests advocacy). On this basis, it can be interpreted contra rio, that if the JUSTICE DEFENSE TEAM presents evidence which can prove, the Petitioners are NGO with the same interests, interests and goals to fight for public interests (public interests advocacy) the pretrial petition can be granted

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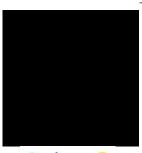
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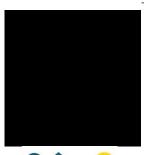
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Table of Contents

Articles

Political Activism and Family Matters in Nadine Gordimer's My Son's Story (1990) Babacar Diakhaté	PDF 1-6
Communication Strategies of Individual with Down Syndrome Anik Lailatul Muniroh, Rohmani Nur Indah	PDF 7-14
Legality of Execution of Collateral Based on Electronic Mortgage Certificate in Bank Credit Agreement Sriono Sriono, Kusno Kusno, Risdalina Risdalina, Wahyu Simon Tampubolon, Indra Kumalasari M.	PDF 15-27
Analysis of Muslim Customer Loyalty Shopping for Fashion in the Traditional Inpres I Market in Kisaran Isnaini Harahap, Yenni Samri Juliati Nasution, Chairina Chairina	PDF 28-38
Working Value in Local Knowledge of Akit Berancah Tribe, Bengkalis District Indrawati Indrawati, Nurhamlin Nurhamlin, Mita Rosaliza	PDF 39-4 9
Anti-Corruption Education Urgence for State Islamic Religious Teachers Ahmad Asrin	PDF 50-57
Exploratory Study on Internalization of Character Values through Educational Profession Course Mesterjon Mesterjon, Suwarni Suwarni, Diah Selviani	PDF 58-65
Types of Modality in News Item is Used in the Texts News in the Jakarta Post Newspaper T. Aldilla Syahira, T. Silvana Sinar, Masdiana Lubis	PDF 66-71
Strategic Analysis (BAZNAS) SUMUT on Impossible Assistance and Development in Productive Zakat Management Asmuni Asmuni, Andri Soemitra, Ermi Suhartyni	PDF 72-88
Perceptions of Educators, Accounting Students and Accountants Public Accountant against Ethics of Financial Statement Preparation (Studies at University and KAP in Semarang) Imam Prayogo, Teuku Afrizal	PDF 89-101
The Effectiveness of Granting Funding at Foundation School / Raudhatul Athfal Bina Kreatif Institution in Batang Kuis District, Deli Serdang Regency Rosida Sitorus, Heri Kusmanto, Isnaini Isnaini	PDF 102-112
Guidelines for Da'wah Bilhikmah of the Indonesian Ulema Council in Dealing with Hoaxes on Social Media Nashrillah Nashrillah, Datuk Imam Marzuki	PDF 113-121
Relationship between Knowledge, Clothing Cleanliness, Towel Cleanliness and Environmental Sanitation with Scabies Incidents at the Pekanbaru City Child Special Development Institute (LPKA) in 2019	PDF 122-130
Ruth Novyna Carolyne T, Namora Lumongga Lubis, Nurmaini Nurmaini	
Characteristics and Activities of Women with Socio-Economic Prone in the Pattingaloang Baru Village, Ujung Tanah District, Makassar City	PDF 131- 143







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The Role of Youth in the Development of Cultural Tourism in Tipang Village, Baktiraja District,	
Humbang Hasundutan Regency Ayu Anggraini Tambunan, Robert Sibarani, Sakhyan Asmara	PDF 144-152
Ayu Anggrunn Tumbunun, Kobert Siburum, Suknyun Asmaru	
Implementation of Lesson Study Based Accounting Learning with Student Facilitator and Explaining Learning Model	PDF 153-159
ljah Mulyani Sihotang, Pipit Putri Hariani MD	
Analysis of the Influence of Tourism Growth on Economic Growth and Human Development Index in West Java Province 2012-2018	PDF 160-169
Muhammad Andi Auliya Hakim, Agustinus Suryantoro, Mugi Rahardjo	
Tourism & Covid-19 (Coronavirus Impact Inventory to Tourism Stakeholders in North Sumatera) Samerdanta Sinulingga	PDF 170-179
Perception of Country Tourism on Tourism Quality in Lake Toba North Sumatera 2020 Solahuddin Nasution, Samerdanta Sinulingga, Arwina Sufika	PDF 180-188
Determinants of Customer Service Quality on Hotel Guest Satisfaction in the Samosir Tourism	PDF
Area with a Structural Equation Modeling Approach	189-203
Yossie Rossanty, Muhammad Dharma Tuah Putra Nasution, Irawan Irawan	
Talant Aguinitian Inglamantation with Danie Anglotic Angusta	PDF
Talent Acquisition Implementation with People Analytic Approach Atyoko Utomo, Dian Indiyati, Gadang Ramantoko	204-215
Talent Performance Analysis Using People Analytics Approach Fahreza Nasril, Dian Indiyati, Gadang Ramantoko	PDF 216-230
Improving Students' Toefl Listening Skill through Task-Based Learning Approach Juliana Juliana	PDF 231-242
Implementation of Green Marketing Strategies and Green Purchase Behavior as Efforts to Strengthen the Competitiveness of MSMEs in Indonesia Dinda Kayani Putri Bestari, DJ Anderson Butarbutar	PDF 243-254
Attitudes of the Community Daily Behavior in Television News As a Mirror of Civic Education	PDF 255-267
(PKn) Juliati Juliati	233 207
Iranian Education Modernization Strategy (Iran's Islamic Leader Renewal Movement in the Early 20th Century Study of Disclosure of Historical Facts through the Mass Media) Faisal Musa, Muhammad Syukri, Datuk Imam Marzuki	PDF 268-276
The Influence of Weathing Conide Debie and Debt Debie to Developition at DT Helpin Indonesia	PDF
The Influence of Working Capital Ratio and Debt Ratio to Rentability at PT. Holcim Indonesia, Tbk for the Period 2010-2019 Ratna Dumilah	277-286
Three Dates and Destrict Industrial of Facility To 1994 to Date	PDF
Trust Drivers and Revisit Intention of Foreign Tourists in Bali Wayan Ardani	PDF 287-297
Determinant of Sharia Bank's Financial Performance during the Covid-19 Pandemic	PDF
Determinant of Sharia Dank's Financial Ferrormance during the Covid-19 Palluellic	298-309
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul	
	PDF 310-320
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra	
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra	
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin	310-320 PDF 321-329
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations	310-320 PDF
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin The Cultural Environment of Popular Music Discourses in Contemporary Ghana: A Media and	310-320 PDF 321-329 PDF
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin The Cultural Environment of Popular Music Discourses in Contemporary Ghana: A Media and Communication Approach Eugene Agbasi Adjoteye	PDF 321-329 PDF 330-335
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin The Cultural Environment of Popular Music Discourses in Contemporary Ghana: A Media and Communication Approach	310-320 PDF 321-329 PDF
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin The Cultural Environment of Popular Music Discourses in Contemporary Ghana: A Media and Communication Approach Eugene Agbasi Adjoteye Madrasah Management Model in Langkat District Based on Islamic Spiritual Entrepreneurship Muhammad Sadri, Faisar Ananda, Saparuddin Siregar	9DF 321-329 PDF 330-335
Reza Nurul Ichsan, Sudirman Suparmin, Mohammad Yusuf, Rifki Ismal, Saleh Sitompul Traditions and Rituals of the Naqsyabandiyah Khalidiyah Babussalam Order (TNKB Practitioners) In the Malay Community Babussalam-Langkat North Sumatra Multajimah Multajimah, Ris'an Rusli, Muzakkir Muzakkir, Datuk Imam Marzuki Views on the Imperative of EU-US Relations Yusuf Avar, Yu Chou Lin The Cultural Environment of Popular Music Discourses in Contemporary Ghana: A Media and Communication Approach Eugene Agbasi Adjoteye Madrasah Management Model in Langkat District Based on Islamic Spiritual Entrepreneurship	PDF 321-329 PDF 330-335 PDF 336-347



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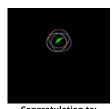




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Women in Jihad Militarism according to Yusuf Al-Qardhawi Thought M. Adli Azhari Lubis	PDF 381-390	81939396 View My Stats
Character-Oriented Development of Accounting Teaching Materials and Higher Order Thinking Skills (HOTS) Mariati Mariati, Uun Ahmad Saehu	PDF 391-403	Editor In Chief
Pre-Flood Design Assessment Based on the Needs of the Jambi Community (Case Study of Three Districts / Cities) Andy Subandi, Dwi Noerjoedianto, Andy Amir	PDF 404-420	
The Effect of Company Size, Profitability, Liquidity and Sales Stability on the Capital Structure of the Food and Beverage Subsectors Manufacturing Companies Listed on the Indonesia Stock Exchange in 2014-2019 Velicia Velicia, Chintya Chintya, Kelvin William	PDF 421-431	Muhammad Ridwan Video on First Conference of Pendemic and Education 25 November 2020
The Influence of Organizational Culture and Work Motivation on the Performance of Physical Education Teachers in Medan High Schools Mesnan Mesnan	PDF 432-440	
Presidential Election and the Battle of Online Media Discourse in Indonesia Rudianto Rudianto	PDF 441-449	Some Foreign Authors' Experiences
The Problems of the World of Education in the Middle of the Covid-19 Pandemic Beby Masitho Batubara	PDF 450-457	Experiences
Differences in the Effect of Small Sided Game and Drill Training Methods on Passing Accuracy and V02Max in Football Games in High School Students Muhammad Asrul, Tarsyad Nugraha, Indra Kasih	PDF 458-464	
Fiqh Science Factors of Difference of Opinion (Analysis of the Relationship with Humans and Its Nature of Needs) Riyandi S.	PDF 465-471	International Seminar on Democracy and Education, 25 February 2021
The Influence of Product Innovation and Brand Image on Customer Purchase Decision on Oppo Smartphone Products in South Tangerang City Ade Yusuf	PDF 472-481	
The Effect of Non Performing Loan and Capital Adequacy Ratio on Return on Assets in Bank Victoria International, Tbk Period 2009-2018 Waluyo Jati	PDF 482-491	Profesor Mirosław Matyja znanym w świecie orędownikiem demokracji bezpośredniej
Analysis of Non-Government Organizations Position in Filling Pre-Trial for the Purpose of Determining the Suspect Peter Jeremiah Setiawan, Lolita Fitriyana, Puri Indah Sukma Negara, Novia Choirunnisa	PDF 492-504	
Parents Views of Students on Islamic Education Learning at Home During Covid-19 Pandemic Period in Kecamatan Medan Marelan Abdillah Abdillah, Masganti Masganti, Saddam Husein Siregar	PDF 505-511	Profesor Miroslaw Matyja znanym w świecie orędownikiem demokracji bezpośredniej 7 kwistna 2021 / Kamił J. Skoneniaczy https://miroslawnatyja.com/
The Making of Tourism Film as an Instagramable Promotion Media in Harian Boho District, Samosir District Samerdanta Sinulingga	PDF 512-527	Webinar International and Workshop "English Proofreading"
The Effect of Product Promotion and Innovation Activities on Marketing Performance in Middle Small Micro Enterprises in Cianjur Nurjaya Nurjaya, Azhar Affandi, Heri Erlangga, Denok Sunarsi, Jasmani Jasmani	PDF 528-540	
Local Government Policies in Handling Domestic Violence (KDRT) During Pandemic COVID-19 Didin Muhafidin	PDF 541-551	Wyjście awaryjne z układu zamkniętego, czyli demokracja bezpośrednia w Polsce"
Responsivity of Public Services in Indonesia during the Covid-19 Pandemic Surya Arfan, Mayarni Mayarni, Mimin Sundari Nasution	PDF 552-562	
Analysis of Factors Affecting Taxpayer Compliance Paying Hotel Tax, Restaurant Tax and Entertainment Tax in Medan City Mahyuliza Mahyuliza, M. Fitri Rahmadana, Eko Wahyu Nugrahadi	PDF 563-574	

History of Human Thought Knowing God

Syarifuddin Syarifuddin	575-581
Gastropod Diversity in the Pandayangan River, South Labuhanbatu Regency Alex Parmonangan Tobing, Arman Harahap	PDF 582-589
Local Wisdom Values in the Pujawali Tradition Joni Pranata, Hadion Wijoyo, Agung Suharyanto	PDF 590-596
The Effects of Human Resources Quality, Infrastructure, Leadership, and Communication on E-Government Implementation: A Case of Indonesia Local Government Yorri Nedy Kumajas	PDF 597-612
Top Five Ranking of Sharia Financial Acades with the Potential of Fraud (Case Study of Three Sharia Commercial Banks) In North Sumatera M. Yasir Nasution, Andri Soemitra, Wilchan Robain	PDF 613-625
The Role of the Polri Intelligence in Securing the General Election and Institution of the Pidie District DPRK Suhaibah Suhaibah, Armiwal Armiwal, Mukallaf Mukallaf	PDF 626-631
	PDF
Deli Tobacco as a Cultural Heritage Rafiqi Rafiqi, Marsella Marsella	632-638
The Performance Improvement and the Competitiveness of Private Universities (PTS) in North Sumatera through the Strategy of Building Institutional Competence Muhammad Yamin Siregar, Parulian Sihombing	PDF 639-653
The Influence of Participatory Leadership, Quality Culture, and Job Satisfaction on Lecturer Organizational Commitment (Case Study of Universities in Indonesia) Suryadi Damanik, Benyamin Situmorang, Rosmala Dewi	PDF 654-663
Legal Aspects of Hotel Policy towards Employees Due to the Covid 19 Pandemic in Parapat Imman Yusuf Sitinjak, Rosita Nainggolan	PDF 664-673
Nationalism Narrative in History Learning In Islamic Education Foundation (A Case Study of Learning History at SMA Al-Islam 1 Surakarta during the COVID-19 Pandemic) Ari Prasetio, Leo Agung, Sariyatun Sariyatun	PDF 674-681
Notary Legal Remedies as Inside Authorities Registration and Registration of Commanditaire Vennootschap through the Administration System of Business Agencies Masykur Masykur, Azhari Yahya, Dahlan Dahlan	PDF 682-689
Talent Identification of Future Sportsmen Using Sport Search Application I Gede Dharma Utamayasa	PDF 690-695
The Roles and Capabilities of Formal, Non-Formal, and Informal Institutions in Shaping Education Access in Cigugur Sub-district, West Java, Indonesia Michelle Lim, Lucky Permana, Vinsensius Billy Hongo, Kanaya Kiandra, Kathryn Nabasa, Albert Hasudungan	PDF 696-708
An Analysis of Financial Performance of the Puncak Jaya Regency Government Yubelina Enumbi	PDF 709-721
Game Development on Dap Based Physical Education Study (Developmentally Appropriate Practice) for Basic School Children Ruben Pardamean Hutapea, Nurhayati Simatupang, Indra Kasih	PDF 722-730
Syllabification in Indonesian Language Sujarno Sujarno	PDF 731-738
The Effect of Leverage, Profitability, Accounting Profits and Good Corporate Governance to Price Stock on Company Manufacture Sub Sector Pharmacyi, Cosmetics and Necessity House Stairs in Exchange Effect Indonesia Period 2016-2019 Jordan Jordan, Deffy Febbiola, Cindy Cindy, Evelyn Evelyn, Vanessa Vanessa, Herlina Novita	PDF 739-753
Synergy of the Pentahelix Model to Establish Resilient Smes in Facing New Normal during Covid-19 Pandemic Herdiana Dyah Susanti, Dian Arief Pradana, Endang Suprihatin	PDF 754-761
The Influence of Lesson Study Strategy on Teachers's Pedagogical Quality in All State Madrasah Aliyah of Medan Indra Prasetia, Akrim Akrim, Sulhati Sulhati, Burhanuddin Burhanuddin	PDF 762-772
Analysis of Boudson Board Laurine Madis Bouslanmont in Indonesian Laurines Subjects	DNE

Anaiysis oi Powtoon-dased Learning media Development in Indonesian Language Subjects Enny Rahayu, Mutia Febriyana, Halimah Tussadiah	773-779
The Analysis of the Effectiveness of Team Type Cooperative Learning Model Tournament (TGT) Based on the Snake and Ladder Game Media in Indonesian Literature Online Material during the Covid-19 Pandemic Halimah Tussadiah, Mutia Febriyana	PDF 780-786
Hydroponic: Empowering Local Farmer Knowhow to Gain Value Added on Agriculture Commodity	PDF 787-796
Andre Suryaningprang, Jaja Suteja, Mulyaningrum Mulyaningrum, Erna Herlinawati	
The Effect of Bank Liquidity and Efficiency on Non-Interest Income with National Income as Variables Moderator	PDF 797-805
Dadang Agus Suryanto, Disman Disman, Nugraha Nugraha, Ika Putera Waspada, Sugiyanto Sugiyanto	
PJTV as a Sunda Cultural Socialization Media	PDF
Itsna Nurhayat E, Muhammad Tanziil S	806-816
Teacher's Strategy in Integrating Character Values in Ma'had Tahfidz Quran Al-Uswah Village, Kuala Langkat District	PDF 817-826
Haidir Haidir, Yumita Anisa Putri, Lesnida Lesnida, Adi Syahputra	
The Existence of Women in the Batak Angkola Family in North Padang Lawas Syukur Kholil, Iskandar Zulkarnain, Irma Yusriani Simamora	PDF 827-837
The Strategy of Islamic Religious Education Teacher in Applying Hidden Curriculum to Increase Student Learning Activeness	PDF 848-858
Haidir Haidir, Muhammad Alfaridzi Matondang, Chairul Azmi Lubis, Aisyah Siregar	
Pedagogic Competency of Islamic Religious Education Teachers in Developing Educational Learning Activities in SMP Negeri 20 Medan	PDF 859-869
Haidir Haidir, Devi Umi Solehah, Khodijah Zuhro Annawawi Batubara, Khairul Ameer	
Implications of Local Knowledge Construction in Empowerment Practices of Women's Groups at Batik Liza Mangrove Studio, Pematang Johar Village, Deli Serdang Regency Mujahiddin Mujahiddin, Yurisna Tanjung, Nurhasanah Nasution	PDF 870-878
The Effectiveness of Advertising Marketing in Print Media during the Covid 19 Pandemic in the Mandailing Natal Region	PDF 879-886
Al Bara, Faisal Affandi, Ahmad Salman Farid, Datuk Imam Marzuki	
Development of Learning Media for Volleyball Subject Refereeing Subjects Based on Satellite E-Learning	PDF 887-895
Onyas Widianingsih, Indrakasih Indrakasih, Sinung Nugroho, Hardodi Sihombing	
Training on Introduction to Platforms and Utilization of Social Media in Online Business for MSME Actors Students of SMK Alwashliyah 2 Simalungun Regency	PDF 896-902
Beby Karina Fawzeea Sembiring, Marhayanie Marhayanie, Marhaini Marhaini, Syafrizal Helmi Situmorang, Tetty Yuliaty	
The Effects of Motivation, Compensation, and Work Environment on the Performance of Local Public Officer	PDF 903-917
Sukriyani Sukriyani	303-317
Increasing Customer's Saving Interest through Religiusity, Product Perception and Knowledge Dahrul Siregar, Ahmad Harun Daulay, Saparuddin Siregar	PDF 918-925
Effectiveness of Modeling Learning Strategies to improve Student Learning Outcomes Emilda Sulasmi	PDF 926-936
The Effect of Collaterallizable Assets, Growth in Net Assets, Liquidity, Leverage and Profitability on Dividend Policy (Case Studies on Non-Financial Services Sector Companies Listed on the Indonesia Stock Exchange for the 2016-2019 Period) Febrilia Izza Mauris, Nora Amelda Rizal	PDF 937-950
Attorney and President Relationship in Independent Aspects of the Indonesian State System after Reform	PDF 951-958
Imawan Sugiharto	
Optimization of Public Services of State Civil Services in Human Resource Management Perspective in Poso Regional Public Hospital (RSUD) Suwardhi Pantih, Syahir Natsir, Idris Idris, Harnida Wahyuni Adda	PDF 959-965

The Effect of Internal Control and Compliance with Accounting Rules on the Quality of Financial Statements at PT. Bank of North Sumatra Medan Hasbiana Dalimunthe, Aditya Amanda Pane	PDF 966-975
The Effect of Islamic Financial Inclusion on Economic Growth: A Case Study of Islamic Banking in Indonesia	PDF 976-985
Fauziyah Adzimatinur, Vigory Gloriman Manalu	
Analysis Factors Affecting the Demand and Supply of Local Chicken Meat in Pakpak Bharat Regency	PDF 986-998
Mizanul Akbar, Hasnudi Hasnudi, Tavi Supriana	
The Effect of Service Quality, Learning Quality, and Promotion Strategy on Parents' Decisions in Choosing ABC Primary Schools	PDF 999-1005
Soegeng Wahyoedi, Saparso Saparso, Melitina Tecoalu, Hery Winoto Tj	
Preservice Chemistry Teacher Perception toward Contextual Learning Implementation of OLEDs in Organic Chemistry Learning	PDF 1006-1011
Septian Jauhariansyah, Oczhinvia Dwitasari, Ahmad Mudzakir, Tuszie Widhiyanti	
Efforts to Overcome Truancy Behavior in Students with Biblio-Counseling (Studies in Class IX C SMP Negeri Wonomulyo)	PDF 1012-1020
Muhammad Junaedi Mahyuddin, Fitriyanti Sulaiman, Handayani Sura, Aisyah Suryani, Muliyadi Muliyadi, M. Yasdar, Amien Wahyudi	
Analysis of the Quality of the River Kundur in the Review of the Physical-Chemical Kiki Maini Hasibuan, Arman Harahap	PDF 1021-1026
The Diversity of Makrozoobenthos as Bio-Indicators of Water Quality of the River Kundur District Labuhanbatu	PDF 1027-1033
Winarti Winarti, Arman Harahap	
Poverty of Women and the Covid-19 Pandemic in Indonesia Irwan Gani	PDF 1034-1041
Implementation of Zakat Mal Management Based on Law Number 23 Year 2011 in Institution Amil Zakat Muhammadiyah, Medan City Nispul Khoiri, Ramadhan Syahmedi Srg, Izhar Izhar	PDF 1042-1052
Online Learning and Face-to-Face Learning in the COVID-19 Pandemic in SMA Erlangga	PDF 1053-1058
Pematangsiantar Ahmad Fakhri Hutauruk, Sariaman Gultom, Ahmad Arif Budiman Nasution	1033 1030
The Values of Character in Traditional Games Simalungun Society Ramlan Damanik, Warisman Sinaga	PDF 1059-1069
Tracing and Mapping of Cultural Reserves as a Source of Information for Historical Tourism in Langsa City	PDF 1070-1080
Bukhari Bukhari, Madhan Anis, Ramazan Ramazan	
Server Design Using Raspberry pi for E-Waiter Application in CV. Dcust System Banda Aceh Husaini Husaini, Junaidi Salat, Danil Mahfud	PDF 1081-1087
Risk Management Mitigation in the New Normal Era Oscarius Yudhi Ari Wijaya	PDF 1088-1097
The Implementation of Child Livelihood Payment after Divorce Occurs in the Perspective of the Shafi`School of Fiqh and Positive Law (Post-Court Judgment Analysis Study in North Sumatra)	PDF 1098-1107
Asmuni Asmuni, Pagar Hasibuan, Ahmad Zuhri Rangkuti	
Analysis of High School Students 'Mathematic Critical Thinking Ability with Graded Response Models	PDF 1108-1116
Mirunnisa Mirunnisa, Zulfa Razi	
Effectiveness of Blood Learning Based on the Ethnochemical Approach Module on Improving Science Literation Abilities Seprianto Seprianto, Molani Paulina Hasibuan	PDF 1117-1122
	885
The Effect of Local Culture, Institutional Organizational Culture on Employee Performance and Customer Satisfaction with Services Rahmaddian Rahmaddian, Deni Surapto, Stefani Made Ayu A. K.	PDF 1123-1134
Ku-Band Low Noise Block Converter (LNB) Sync Application Design Using Android Based Solid	PDF

Dish	1135-1150	
Junaidi Salat, Cut Lilis Setiawati, Zikrul Khalid Public Services Advertising Community Movement Program "GERMAS" Public Health, Batu Bara District through Radio Odan FM Sahdin Hasibuan, Erwan Efendi, Arief Rahman	PDF 1151-1160	
Project Based Learning (PjBL) Learning Model with STEM Approach in Natural Science Learning for the 21st Century Ika Rahmania	PDF 1161-1167	
Issue to the Legal Protection of the Use of the State Budget to Handling Covid-19 Soesi Idayanti	PDF 1168-1177	
The Effect of Using Guessing Game Media Themed Local Tourism on Students' Achievement in Writing Narrative Text Irma Khoirot Daulay, Kristina Br. Hasugian	PDF 1178-1185	
Religious Communication of Sunni-Shi'i in Resolving Internal Religion Conflict in North Sumatra	PDF 1186-1197	
Hasyimsyah Nasution, Suwardi Lubis, Abdul Khalik		
The Implementation of Good Governance with a View to Improving the Competence of State Civil Apparatus in the Regional Government Rahmat Salam	PDF 1198-1206	
Program One Pesantren - One Product in the Perspective of Social Entrepreneurship Mahfud Mahfud	PDF 1207-1212	
The Influence of Culture, Social, Personal, and Psychological Toward the Behavior of Choosing Islamic Finance: A Study in the Community of Aceh Province Indonesia M. Yasir Nasution, Saparuddin Siregar, Hidayati Siregar	PDF 1213-1225	
The Effectiveness of Using the Zondaag Maandag Traditional Sports Game Model to Improve Learning Outcomes of Basic Motion for Children aged 10-12 Years	PDF 1226-1235	
Abdul Hakim Siregar		
	PDF 1236-1241	
Abdul Hakim Siregar The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical		
Abdul Hakim Siregar The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan	1236-1241 PDF	
Abdul Hakim Siregar The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan	1236-1241 PDF 1242-1247 PDF	
The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan Yatini Yatini, Arman Harahap Study of Macrozoobenthic Diversity in the New River Flow of Pinang City, Labuhan Batu Selatan	PDF 1242-1247 PDF 1248-1253	
The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan Yatini Yatini, Arman Harahap Study of Macrozoobenthic Diversity in the New River Flow of Pinang City, Labuhan Batu Selatan Leli Febriani, Arman Harahap Local Wisdom in the Picture Storybook for Elementary School Students in Sukoharjo Regency	PDF 1242-1247 PDF 1248-1253 PDF 1254-1261	
The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan Yatini Yatini, Arman Harahap Study of Macrozoobenthic Diversity in the New River Flow of Pinang City, Labuhan Batu Selatan Leli Febriani, Arman Harahap Local Wisdom in the Picture Storybook for Elementary School Students in Sukoharjo Regency Veronika Unun Pratiwi, Sarwiji Suwandi Company Responbility toward Employees Due to Pailit	PDF 1242-1247 PDF 1248-1253 PDF 1254-1261 PDF 1262-1271	
The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan Yatini Yatini, Arman Harahap Study of Macrozoobenthic Diversity in the New River Flow of Pinang City, Labuhan Batu Selatan Leli Febriani, Arman Harahap Local Wisdom in the Picture Storybook for Elementary School Students in Sukoharjo Regency Veronika Unun Pratiwi, Sarwiji Suwandi Company Responbility toward Employees Due to Pailit Masitah Pohan Sociology Study Development with Problem Based Learning Approach in Class XI Students at SMAN 1 Jakarta	PDF 1242-1247 PDF 1248-1253 PDF 1254-1261 PDF 1262-1271 PDF 1272-1278	
The Study of Quality of the River Pandayangan in His Review of the Factors of Physical-Chemical Bunga Nasib Manalu, Arman Harahap The Analysis of Content of Heavy Metals Cadmium (cd) in the Flow of the River Barumun Labuhanbatu Selatan Sri Kedaton, Arman Harahap The Density of Coliform Bacteria Indicators of Pollution in the River Right Labuhanbatu Selatan Yatini Yatini, Arman Harahap Study of Macrozoobenthic Diversity in the New River Flow of Pinang City, Labuhan Batu Selatan Leli Febriani, Arman Harahap Local Wisdom in the Picture Storybook for Elementary School Students in Sukoharjo Regency Veronika Unun Pratiwi, Sarwiji Suwandi Company Responbility toward Employees Due to Pailit Masitah Pohan Sociology Study Development with Problem Based Learning Approach in Class XI Students at SMAN 1 Jakarta Dias Yuditia Pribadi, Eveline Siregar, Dwi Kusumawardani Differences in Mathematics Learning Outcomes in Terms of Level of Motivation and Learning Styles of Students Class XI SMK Kesehatah Imelda Ritonga	PDF 1242-1247 PDF 1248-1253 PDF 1254-1261 PDF 1262-1271 PDF 1272-1278 PDF	

Strategic Plan Development for the Implementation of Balanced Scorecard as a Performance Measuring Instrument at Gotong Royong Hospital Surabaya	PDF 1313-1327
Indah Puji Lestari, Nur Fadjrih Asyik, Titik Mildawati	
The Effect of Job Satisfaction on Organizational Commitment and Work Discipline	PDF
Tutik Winarsih, Fariz Fariz	1328-1339
Public Response to Online Public Debate in the 2020 Regional Head Election of Ponorogo	PDF
Regency	1340-1350
Alifa Chandra Kumara, Dian Suluh Kusuma Dewi	
The Effect of Profitability, Leverage, Liquidity, Size, and Company Growth on the Dividend Payout Ratio in the Indonesian Capital Market 2013-2018	PDF 1351-1360
Anjumul Azhariyah, Andre Dwijanto Witjaksono, Ulil Hartono	
The Effect of Product Innovation on Consumer Interest in the Purchase of Bottled Tea	PDF
Products at PT. Sinar Sosro Medan Sarman Sinaga, Jonner Lumban Gaol, Reza Nurul Ichsan	1361-1367
Salman Sinaga, John C. Lamban Gool, Reza Haran Cristin	
Analysis of Labor Planning on PT. Ganda Saribu Utama Binjai	PDF 1368-1373
Jonner Lumban Gaol, Sarman Sinaga, Lukman Nasution	1300-13/3
Developing Think Talk Write Strategy on Students' English Literation Capability	PDF
Anita Purba, Semaria Eva Elita Girsang	1374-1384
Assessment little of Cook Internation on Village Founds (Cook attacks in Kookel Village Columns	PDF
Accountability of Cash-Intensive on Village Funds (Case study in Kendal Village, Sekaran District, Lamongan Regency)	1385-1396
Dewi Kusmaya Sari, Ikhsan Budi Riharjo, Maswar Patuh Priyadi	
Intellectual Agility Stimulation to Improve Organizational Performance	PDF
Sutrisno Sutrisno	1397-1409
The Effect of the Competency of the Application, Regulatory Completeness and Implementation of the Siskeudes Application on Effectiveness Gampong Budget Management	PDF 1410-1419
(Study in Gampong-Gampong in the District of Sigli City, Pidie Regency)	
Ahmad Husnizal, Ridwan Ibrahim, Syukriy Abdullah	
The Personality Analysis of the Steady and Stable Educators in MAN 1 Medan	PDF
Nurkholidah Nurkholidah, Saiful Akhyar Lubis, Syamsu Nahar	1420-1430
Implementation of Motor Vehicle Whitening Program in the Technical Implementation Unit of	PDF
Local Revenue Management (UPT PPD) Medan Selatan in 2018	1431-1439
Susi Hariyanti, Badaruddin Badaruddin, Abdul Kadir	
Student Actions in the Learning Process of Indonesian Language Subjects and Their	PDF
Implications for Improving Discussion Ability	1440-1448
Perida Roma Asi Siahaan, Erikson Saragih	
Serum Interleukin-2 (IL-2) Levels in Untreated and Treated in Batak Tribe Patients with	PDF
Schizophrenia	1449-1460
Julius Martin Siagian, Elmeida Effendy, Mustafa M. Amin	
Total Score Differences of Hospital Anxiety and Depression Scale – Depression (HADS-D) in	PDF
Patients with Multidrug-Resistant Tuberculosis (MDR-TB) Based on Gender at H. Adam Malik General Hospital Medan	1461-1466
M. Surya Husada, Bahagia Loebis, Ariwan Selian	
Analysis of Financial Performance Using Budget Absorption Indicators Safriansah Safriansah, Nizwan Zukhri, Andriyansah Andriyansah	PDF 1467-1478
sajitansan sajitansan, Nizwan zakini, Ananyansan Ananyansan	
Analysis of Teacher Performance in the Mathematics Learning Process at SMP Negeri 2 Bilah	PDF 1479-1484
Hulu Mulia Kurnia Sari, Sakinah Ubudiyah Siregar	1479-1484
mana karma san, sakiman sisaagan siregar	
Mathematics Teacher Performance Based on the Perceptions and Competence of Junior High	PDF 1485-1491
School Students in Labuhanbatu District Nur Indah Puspita Sari, Sakinah Ubudiyah Siregar	1465-1451
The Effect of Survey, Connection, Read, Outline and Look Back (SCROL) Strategy to Increase	PDF 1492-1505
Students' Reading Comprehension of Descriptive Text in Tenth Grade of MAN 1 Takengon Linda Fitri Ibrahim	172-1303
Indices of Bad Governance by African Political Leaders: The Case Study of Central African	PDF

Republic, Democratic Republic of the Congo and Uganda Blaise Ngambinzoni Kombeto, Romain Bakola Dzango, Modeste Ndaba Modeawi, Gédéon Bongo Ngiala, Muhammad Ridwan, Koto-te-Nyiwa Ngbolua	1506-1514
On the Structure of Specialized Norms of Contemporary Russian Law Vladimir Valentinovich Kozhevnikov	PDF 1515-1525
Community Perceptions of Talawi District against Regional Head Elections as a Means to build Local Democracy	PDF 1526-1536
Ananda Mahardika, Faizal Hamzah Lubis	
The Impact Analysis of Features and Perceived Quality on Consumer Satisfaction of Samsung Mobile Phones in Makassar City	PDF 1537-1544
Dadah Muliansyah, Yoyok Cahyono, Ade Onny Siagian	
Methodological Approaches to Reception Analysis Research in Ghanaian Media Studies Eugene Agbasi Adjoteye, M. Yoserizal Saragih, Muhammad Ridwan	PDF 1545-1551
Eugene Aguas Majoteye, III. Toschzar saragni, IIIanian maran	
Peers Teenagers Healthy Prevent Drug Abuse on Teenagers in School Roma Tao Toba MR, Elly Nurachmah, Astuti Yuni Nursasi, Tris Eryando, Arman Harahap	PDF 1552-1557
Organizational Communication Model on the Implementation of the Sakinah 'Aisyiyah Family' Sumatera Utara	PDF 1558-1568
Syukur Kholil, Hasyimsyah Nasution, Nur Rahmah Amini	
Hydroponic Training to Improve Community Living Standards in Densely Populated and Weak Economies	PDF 1569-1577
Bob Foster, Fitriani Reyta, Muhamad Deni Johansyah	
Destination Atmosphere and Destination Branding: As an Effort to Promote Tourism in Banten	PDF 1578-1586
Liza Mumtazah Damarwulan	
Use of Electronic Media for the Promotion of Notaries According to the Notary Code of Ethics Puteri Chintami Oktavianti	PDF 1587-1596
Autogenic Relaxation on Cardiac Pain in Patients with Acute Coronary Syndrome (Palliative Review Study of Patients with Acute Coronary Syndrome after a Heart Attack at Margono Sokarjo Hospital, Purwokerto)	PDF 1596a-1596h

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